National Security Personnel System – Cornerstone of Defense Transformation

July 2003

NSPS Overview

- Provides SecDef flexibility to manage DoD civilians according to DoD mission
- Preserves civil service principles and veterans' preference in law
- * Respects bargaining in law
- Implements long-tested DoD flexibilities via DoD Best Practices Initiative

Right Time

- Agile adversaries demand agile systems
- Key part of Secretary's transformation initiative
- Aligns civilian workforce capability with agility and flexibility of military and contractors
- Addresses high projected losses and keen competition
- Overcomes inflexible title 5 system
- Implements tested DoD best practices
- Streamlines competing pay plans, personnel systems in DoD

3

Right Concept

- Personnel innovation leaders for DoD
 - China Lake system
 - Defense laboratories and centers demos
 - Payment for degrees authority
 - ❖ Information Assurance Scholarship Program
- Logical venue for a mission-based personnel system
 - Precedents (Defense Acquisition Workforce Improvement Act, lab demos, intelligence personnel system)
 - "Agencies should be given the authority to develop management and personnel systems appropriate to their missions" – National Commission on the Public Service (Volcker II)

4



- **❖ NSPS** is the broad legislative vehicle
- Best Practices are the specific policies and procedures
 - Chartered by USD(P&R) in 2001
 - Includes OSD/Components, executives/staff, HR/functional in development
 - Identifies civilian best practices from HR demos and designer systems in and out of DoD

NSPS: Key Provisions – HR 1588

- OPM and DoD develop system together, DoD has override in areas of national security with Presidential decision
- Bargaining at the National Level
 - ❖ 30-day for unions to review
 - If no agreement on language, additional 30 days of discussions with potential involvement of Federal Mediation and Conciliation Service
 - If no agreement, Congressional 30-day implementation delay
- Performance Management System contains General Accounting Office recommended criteria

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NSPS: Key Provisions – HR 1588 [2]

- Appeals procedures developed with consultation with MSPB and EEOC with independent review panel not Secretary, Deputy Secretary or subordinates
- VERA/VSIP including installment payments for both RIF and restructuring
 - **♦ \$25,000 payment**
 - Reemployment restriction
 - **❖ VERA rules 50 years old; at least 25 years service**

NSPS: Key Provisions – HR 1588 [3]

- Dual comp waiver for reemployed annuitants
- Attracting highly qualified experts
 - ❖ Basic pay limited to Senior-level pay
 - **❖** Appointment for up to 5 years (1 year extension)
 - ❖ Bonus –up to \$50,000 or 50% of basic pay
- Employment of older Americans
 - No impact on retirement
 - Two-year appointment
- Special pay and benefits for certain employees (outside the US)
- Personal Services Contracts moved to acquisition section of the transformation proposal

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NSPS: Key Provisions – HR 1588 [4]

- Waiving Chapters: 51 Classification, 53 Pay Rates and Systems, 55 Pay Administration, Subchapter V Premium Pay, 71 Labor-Management Relations, 75 Adverse Actions, 77 Appeals
- Personnel Management Flexibilities found in 4703(a)(1), (3), and (8) regarding recruitment, reassignment, promotion and retention

S 1166 Separate Senate Bill on NSPS

- Drops National Security Waiver
- Makes Chapter 55 (Pay Administration) and 71 (Labor-Management Relations) nonwaivable
- Allows national level bargaining, but FLRA may direct local level bargaining
- MSPB may establish separate legal standards, however, prior legal standards must apply unless inconsistent with NSPS
- Drops personnel flexibilities found in 4703 (a) (3) and (8)

July 2003

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- Adds requirement for employee surveys
- Ties paybanding to the General Schedule
- Identifies deployment schedule by numbers of employees per year
- Requires veterans' preference for populations currently not covered, attorneys, ST, SL, SES
- Limits VSIP to 10,000 per year (BRAC uncapped)



- Drops employment of older Americans
- Drops annuity protection for reemployed annuitants
- Limits the number of highly qualified experts to 300

12

What's Happening/ Next

- Congressional Committees considering the language
 - ❖ Senate
 - S1050 silent on the provisions except personal services contracts
 - S1166 Offered by Senator Collins contains provision that limits flexibility
 - ❖ House HR 1588 has language we can live with
 - Five Hearings have been held
 - Potential enactment this Fall
 - Implementation over two-year period